

Sacramento County



Community Corrections Partnership Advisory Board

The CCP Advisory Board is responsible for providing ongoing data collection, evaluation and analysis, as well as input from local agency and community stakeholders, including formerly incarcerated individuals, to meet needs for AB 109 Plan updates due to the Board of State and Community Corrections (BSCC) each December.

Agenda: December 11, 2023, 10:30 AM – 12:00 PM

Location: County Administration Center (Open to the Public)
Board of Supervisors Chambers
700 H Street, 1st Floor, Sacramento, CA 95814

Invitees: CCP Advisory Board Members - Melinda Avey (Chair - Community Member), Nina Acosta (Vice Chair - Social Services), Chris Baker (Sheriff's Office), William Conner (Sacramento Police Dept.), Joe Cress (Public Defender's Office), Abdoul Rodney Davis (Community Member), Robyn Howland (Probation Department), Michelle Jeremiah (Superior Court), Tamara Lacey (Community Member), Andrew Soloman (District Attorney's Office), Bradley Washburn (Community Member)

Alternates: Matthew Hovermale (Sheriff's Office), Gerald Landberg (Sacramento Police Dept.), Alice Michel (Public Defender's Office), Aaron Sampson (Probation Department), William Satchell (District Attorney's Office)

Staff: Laura Foster, CCP Analyst; Peter Zilaff, County Counsel

CCPAB Meetings are Open to the Public.

Topic	Item Type	Presenter (If Applicable)
Welcome, Roll Call, and Public Comment Procedures	Information	Melinda Avey/ Laura Foster
Consent Matters	Action	Melinda Avey
1. Approve Action Summary from September 11, 2023 Meeting 2. Approve Action Summary from November 13, 2023 Meeting		
Discussion Matters		
3. County Jail Population Reduction Plans Update – Distribution of 2023 Q3 Report	Information	Laura Foster
4. Review and Approve AB 109 Plan 2024 Workplan	Discussion/Action	Laura Foster

5. Establish and Appoint Members to Ad Hoc Committee Dedicated to Outreach to Crime Survivors and Families of Justice-Involved Individuals	Discussion/Action	Melinda Avey
6. Establish and Appoint Members to Ad Hoc Committee Dedicated to Developing an Understanding of Racial Disparities Within the AB 109 Population and Populations Served by AB 109-Funded Programs	Discussion/Action	Melinda Avey
Matters Not On The Posted Agenda		
7. Public Comment On Off Agenda Items		
Separate Matters		
8. Staff Comments	Information	Laura Foster
9. Member Reports	Information	CCPAB Members
Adjournment		

Next CCPAB Meeting: January 8, 2024, 10:30 am - Noon

Next CCP Meeting: February 1, 2024, 8:30 AM – 10:00 AM

Public Comment Procedures:

The CCPAB fosters public engagement during the meeting and encourages public participation, civility, and use of courteous language. The CCPAB does not condone the use of profanity, vulgar language, gestures or other inappropriate behavior including personal attacks or threats directed towards any meeting participant. There will be a designated time for public comment at the end of each item. Seating is limited and available on a first-come, first-served basis.

Speaker time limits

In the interest of facilitating the conduct of CCPAB business, members of the public (speakers) who wish to address the board during the meeting will have specific time limits as enumerated below. Matters not on the posted agenda will be discussed in accordance with the order of the agenda. Speakers should not expect CCPAB members to comment on or respond to comments directly during the meeting. The CCPAB may request county staff to follow up with a speaker or provide additional information after the meeting or at a later date.

The Chairperson, at their discretion, may increase or decrease the time allocation. Each speaker shall limit remarks to the specified time allotment as follows:

- Speakers will have 2-minutes total for each separate item.
- Speakers will have 2-minutes total for any matter not on the posted agenda.

In-Person Public Comment

Speakers will be required to complete and submit a speaker request form to staff. Staff will invite each individual to the podium to make a verbal comment.

Zoom Public Comment

Members of the Public participating through Zoom should observe the following procedures when providing public comment. Comments submitted through the "Chat" feature will not be accepted. If you wish to speak on an item, click on "raise hand" after the item has been called. When it is your turn to speak, your name or telephone number will be called and you will be able to address the body. Please be sure your device is not muted. If you raise your hand after public comment has been closed, you will not be called.

Written Public Comment

The Public may provide written comments about a specific item on the agenda or off agenda matters by emailing SacCountyCCPAdvisoryBoard@saccounty.gov. Written public comments should include the meeting date item number or off-agenda item. Providing contact information is optional. Written comments are distributed to members and filed in the record.

View Meeting

The meeting is live streamed via Zoom. Members of the Public may participate via Zoom using the following link:

Link: <https://saccounty-net.zoomgov.com/j/1605628057>.

Meeting Material

The on-line version of the agenda and associated material is available at <https://saccoprobation.saccounty.gov/Pages/CCPAB.aspx>.

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Action Summary from: September 11, 2023, 10:30 AM – 12:00 PM

Meeting Location: County Administration Center, Board of Supervisors Chambers, 700 H Street, 1st Floor, Sacramento, CA 95814

Facilitator: Laura Foster, Management Analyst II, Public Safety and Justice

Attendees: CCP Advisory Board Members: Melinda Avey (Chair - Community Member), Nina Acosta (Vice Chair - Social Services), Chris Baker (Sheriff's Office), Joe Cress (Public Defender's Office), Robyn Howland (Probation Department), Bill Pieper (Community Member), Andy Soloman (District Attorney's Office), Sameer Sood (Sacramento Police Department), Muriel Strand (Community Member)

Staff: Laura Foster (CCP Analyst)

Absent: N/A

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Topic	Item Type	Presenter (If Applicable)
Welcome, Roll Call, and Public Comment Procedures	Information	Melinda Avey/ Laura Foster
Consent Matters	Action	Melinda Avey
1. Approve Action Summary from August 14, 2023 Meeting 2. Approve Action Summary from August 21, 2023 Special Meeting		
Member Pieper motioned to approve the Action Summary from August 14, 2023 and remove Item 2 from the Agenda (no action was taken during the August 21, 2023 Special Meeting); Member Strand seconded the motion. The motion was approved by consensus. No public comment was received.		
Discussion Matters		
3. Approve Date/Time for October 2023 CCPAB Meeting	Action	Laura Foster
Due to the County holiday on the regular October meeting date, County staff requested the CCPAB to select a new meeting date for October. Member Acosta motioned to approve October 23, 2023 as the new date. Member Baker seconded the motion, with Members Pieper and Strand abstaining. The motion was approved by consensus. No public comment was received.		

4. Discussion of and Possible Action to Recommend AB 109 Plan 2023 Update for CCP Approval	Discussion/Action	Laura Foster
<p>Staff provided an overview of the changes to the draft AB 109 Plan based on public comments, CCPAB members, and CCP input. Member Acosta motioned to recommend the AB 109 Plan to the Community Corrections Partnership for approval as presented, with minor edits identified during the meeting. Member Strand seconded the motion. The motion was approved by consensus.</p> <p>No public comment was received.</p>		
Matters Not On The Posted Agenda		
5. Public Comment On Off Agenda Items		
There was no public comment on off-agenda items.		
Separate Matters		
6. Member Reports	Information	CCPAB Members
<p>Member Strand shared an informational item about human collective trauma and economic pressures; Member Strand's report was supplemented by a written report that was included in the materials packet.</p> <p>Member Pieper shared information about a workshop/discussion on homelessness in Sacramento that he recently attended.</p> <p>Member Strand added a comment regarding Sacramento City Council's recent action to not move forward with a proposal on tenant protections.</p> <p>No public comment was received.</p>		
7. Appreciation for Service of CCPAB Community Members Bill Pieper and Muriel Strand	Information	Melinda Avey/ Laura Foster
<p>The CCPAB recognized the contributions of Member Pieper and Member Strand who have served on the Advisory Board since its inception and whose terms are coming to an end. The CCPAB expressed its gratitude for their service and engagement over the past several years.</p>		
Adjournment		
Chair Avey adjourned the meeting.		

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Action Summary from: November 13, 2023, 10:30 AM – 12:00 PM

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Facilitator: Laura Foster, Management Analyst II, Public Safety and Justice

Attendees: CCP Advisory Board Members: Melinda Avey (Chair - Community Member), Nina Acosta (Vice Chair - Social Services), Chris Baker (Sheriff's Office), Joe Cress (Public Defender's Office), Abdoul Rodney Davis (Community Member), Robyn Howland (Probation Department), Tamara Lacey (Community Member), Andy Soloman (District Attorney's Office), Bradley Washburn (Community Member)

Staff: Laura Foster (CCP Analyst)

Absent: N/A

CCPAB Meetings are Open to the Public.

Topic	Item Type	Presenter (If Applicable)
Welcome, Roll Call, and Public Comment Procedures	Information	Melinda Avey/ Laura Foster
Consent Matters	Action	Melinda Avey
1. Approve Action Summary from September 11, 2023 Meeting 2. Approve CCPAB 2024 Meeting Calendar		
Member Acosta motioned to remove Item 1 from the agenda (continuing it to the December 11, 2023 meeting) and approve Item 2. Member Howland seconded the motion. The motion was approved by consensus, with Member Washburn abstaining. No public comment was received. (Note: Member Davis was not present for this item.)		
Discussion Matters1		
3. Update from October 5, 2023 CCP Meeting and November 7, 2023 Board of Supervisors Meeting	Information	Laura Foster
Staff provided a brief update from recent meetings in which the AB 109 Plan 2023 Update was approved. No public comment was received.		
4. Introduction of New CCPAB Community Members	Discussion	CCPAB Community Members

New CCPAB Members Tamara Lacey, Bradley Washburn, and Abdoul Rodney Davis briefly introduced themselves. No public comment was received.		
5. Presentation from OnTrack Program Resources	Discussion	Madalynn Rucker
Madalynn Rucker and Patti Colston provided an overview of the Community Health and Justice Project (CHJP) and the resulting Blueprint (https://ontrackconsulting.org/services-projects/behavioral-health-justice-intervention-services/). No public comment was received.		
6. Discussion of Priorities to Develop a Workplan for 2023-24 Year	Discussion	Laura Foster
The CCPAB reviewed and discussed the Future Planning Priorities list from the AB 109 Plan 2023 Update to identify items to prioritize during the upcoming year. Members highlighted the need to develop a Program Evaluation, identify SMART (Specific, Measurable, Achievable, Relevant, and Time-Bound) objectives for the Plan's Overarching Goals, and develop a definition of Community Safety. Additionally, members desired to explore the impact of racial disparities within the AB 109 population and its programs, conduct outreach to crime survivors and families of justice-involved individuals, improve data collection, and integrate information from the many groups working on the County's Jail Population Reduction Plans. Staff will take the input received, review it with the CCPAB Chair and Vice Chair, and return with a draft Workplan for the CCPAB's approval. No public comment was received.		
7. Vote to Select a Chair and Vice Chair for the 2023-24 Year	Action	Laura Foster
Member Washburn motioned to elect Melinda Avey as the Chair for the upcoming year, and Member Acosta as Vice-Chair. Member Soloman seconded the motion. The motion was approved by consensus. No public comment was received.		
Matters Not On The Posted Agenda		
8. Public Comment On Off Agenda Items		
One public comment was received in writing regarding resources that may interest the CCPAB; the individual who submitted the written public comment also provided brief comments during the meeting.		
Separate Matters		
9. Staff Comments	Information	Laura Foster
Staff provided no comments; no public comment was received.		
10. Member Reports	Information	CCPAB Members
Member Acosta identified opportunities for the community to engage with many boards and public meetings relating to Behavioral Health Services in Sacramento County. No public comment was received.		
Adjournment		
Chair Avey adjourned the meeting.		

Jail Population Reduction Plan

Quarterly Status Report

2023

Q3

The 33 Jail Population Reduction Plans approved by the Board of Supervisors in December 2022 are based on the goals of 1) reducing jail admissions; and 2) reducing lengths of stay and returns to custody. The County’s Public Safety and Justice Agency (PSJA) committed to continually updating the Jail Population Reduction Plans and publishing quarterly reports on implementation status and progress. Quarterly reports are intended to be brief, with expanded reports provided annually. This report reflects the progress demonstrated toward the implementation of plans during the third quarter of calendar year 2023 (July 1, 2023 – September 30, 2023).

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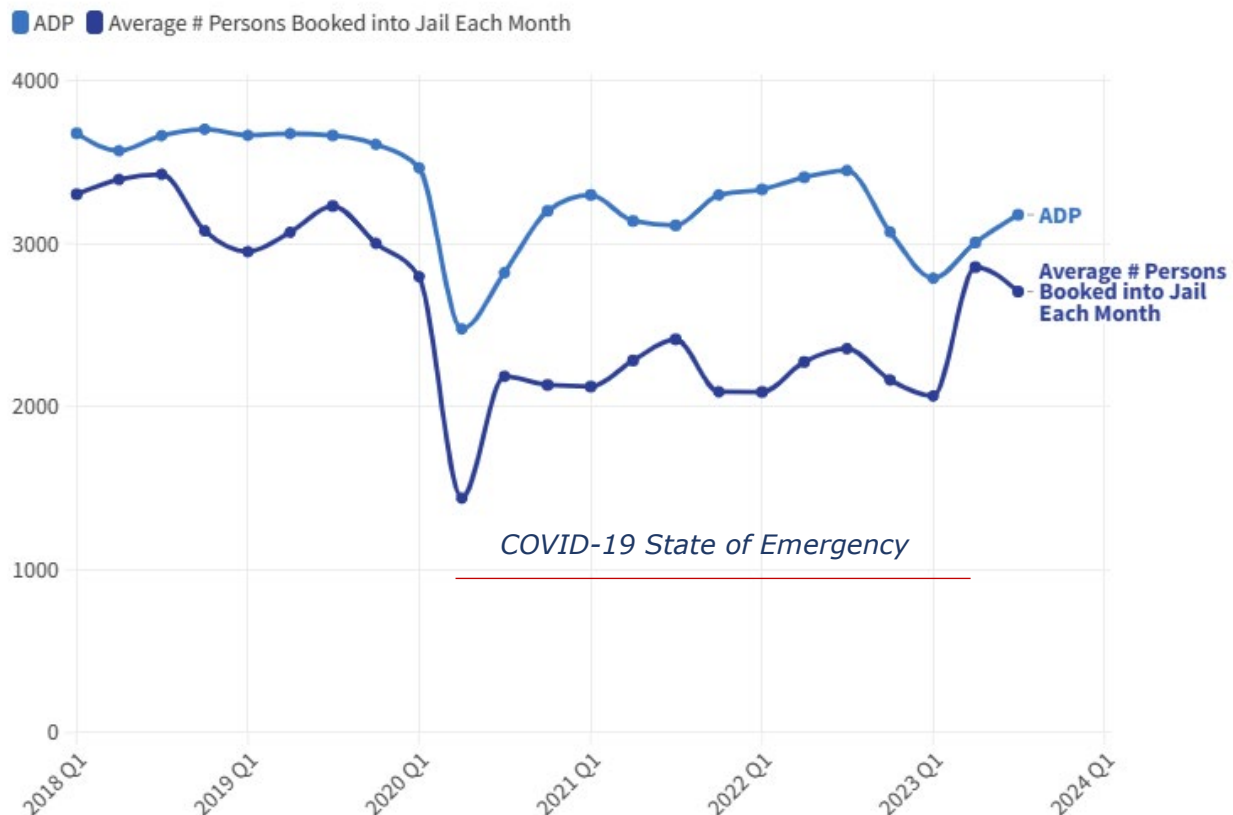
Overall Progress Toward Reducing the Jail Population

The average daily population (ADP) identified in O’Connell’s Sacramento County Jail Study was 3,219, which relied upon data from 2021. O’Connell’s report notes this sample was taken while the jail system was experiencing significant impacts from the COVID-19 pandemic and it was unclear to what extent the ADP may increase as the state of emergency resolves. The overall goal of the Jail Population Reduction Plans is to reduce the ADP of the jail system by at least 600.

Based on data provided by the Sacramento County Sheriff's Office Jail Profile Survey reports, the average daily population (ADP) and number of persons booked each month have both declined over the past five years (Q1 2018 to Q3 2023). The 2023 Q3 ADP was 3,177, indicating an overall reduction of 42. Efforts to explore causation for heightened booking numbers in Q2 and Q3 as well as recent upticks in ADP are ongoing. Figure 1 shows ADP and persons booked into jail each month for each quarter of 2018-2023. Data for Figure 1 is provided through the Sheriff's Office Jail Profile Surveys.

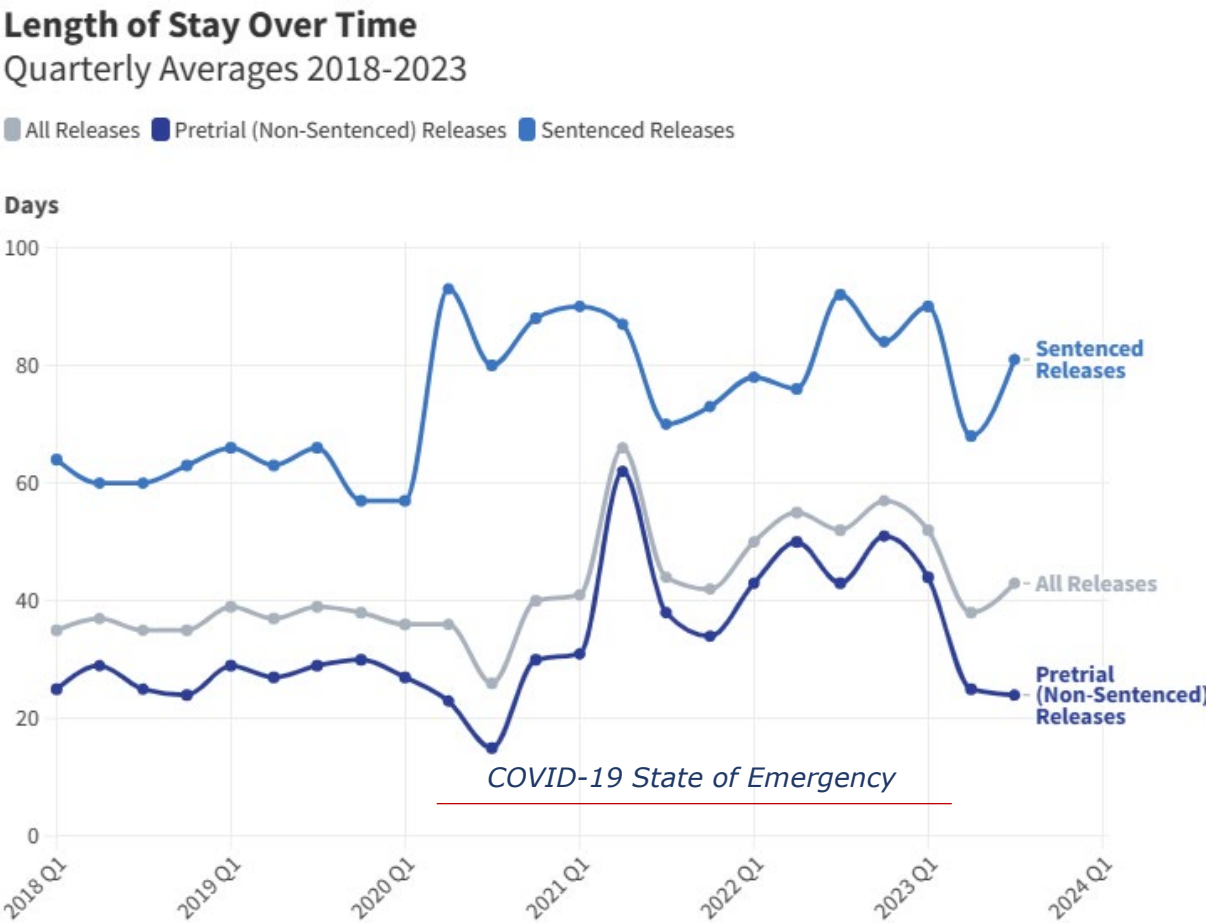
Figure 1: ADP and Jail Bookings 2018-2023

Average Daily Population (ADP) and Jail Bookings Over Time Quarterly Averages 2018-2023



Quarterly average lengths of stay for non-sentenced (pretrial), sentenced, and all releases from 2018 to present are displayed in Figure 2. Data for Figure 2 is provided through the Sheriff's Office Jail Profile Surveys. Future efforts to share and monitor data related to reducing jail admissions, reducing lengths of stay in custody, and reducing returns to custody will be enhanced through a new consultant agreement with O'Connell Research Inc.

Figure 2: Average Length of Stay 2018-2023



Progress Toward Implementation of Individual Plans

Table 1 describes the progress made toward implementing each of the itemized Jail Population Reduction Plans. Plans are identified as Not Yet Implemented, Partially Implemented, and Fully Implemented. Fully Implemented items will continue to be monitored and assessed for expansion and improvement opportunities. Additionally, the table provides a brief update with notable progress made during the reporting period and any known barriers or obstacles to implementation.

Progress made by plans involving a working group (9-12, 14-16, 19-23) are described in a separate section, beginning on page 9. A request from Mays Class Counsel led to the development of a table, attached as Exhibit A, which outlines the overall funding and operational status for each of the 33 Jail Population Reduction Plans. This attachment was developed after the close of Q3 and may reflect some developments that occurred in October and November of 2023.

Table 1: Individual Plan Progress Q3

Description	Plan #	Status	Q3 Update
Crisis Receiving for Behavioral Health (CRBH)	1	Fully Implemented	No update.
Sacramento County Mental Health Treatment Center (MHTC)	2	Fully Implemented	No update.
Mental Health Urgent Care Clinic (MHUCC)	3	Partially Implemented	One location fully implemented; plan to release Request for Applications (RFA) for second site in Q1 2024.
Mobile Crisis Support Teams (MCSTs)	4	Partially Implemented	Seven of 11 funded teams are operating; recruitment efforts are ongoing.
988 Suicide & Crisis Lifeline	5	Fully Implemented	No update.
Community Wellness Crisis Response Team (CWRT)	6	Partially Implemented	<p>Five teams are in operation (an increase of three teams since Q2). CWRT is available during the following hours: Monday – Friday 7:30am – 6:30pm. Starting November 18, 2023, there will be one team available seven days per week between 8:00am – 2:00pm. There are ongoing recruitment efforts to move towards a 24/7 in-person response.</p> <p>During this quarter, County Behavioral Health staff introduced monthly meetings with law enforcement partners to discuss and develop a bi-lateral referral process for the CWRT.</p>

<u>Community Outreach Recovery Empowerment (CORE) Centers</u>	7	Partially Implemented	All 11 CORE Centers are funded and operating (an increase of two Centers since Q2). Outpatient programs are available at all 11 CORE Centers; Community Wellness Centers are available at 10 CORE Centers. Hope Cooperative CORE Howe (CORE Center 6) is currently operating at a temporary site, with plans to move to a permanent location. This is expected to be completed in Q4.
<u>Assisted Outpatient Treatment (AOT/Laura's Law)</u>	8	Fully Implemented	The Public Defender added one Principal Criminal Attorney to provide supervision and training to its AOT and LPS/Murphy's Conservatorship unit. This Principal Attorney has been working with Behavioral Health and the Public Guardian on implementation of the AOT program. This Principal Attorney is also overseeing a significant increase in workload due to new laws which have expanded the Public Defender's duties in representing people on involuntary holds (W & I Code §§ 5150, 5270.7). Specifically, the Public Defender has been appointed on 73 new 5150 petitions and 20 new 5270.7 petitions due to changes in the law. Individuals placed on these holds are being evaluated by Public Guardian for long term conservatorships and other appropriate placements.

Federal Contract Reduction	13	Fully Implemented	No update.
Expand Adult Day Reporting Center (ADRC) locations and/or other jail alternatives	17	Partially Implemented	Two ADRC locations are operational; a third is in the process of relocation and is expected to open in Spring 2025.
Murphy's Subacute Placement	18	Fully Implemented	No update.
Implement an automated court reminder system	24	Partially Implemented	No update.
Expand warrant diversion efforts	25	Partially Implemented	No update.
Utilize expanded non-detention Violation of Probation (VOP) criteria	26	Partially Implemented	No update.
Improve connections to services and resources prior to and during jail discharge processes	27	Partially Implemented	Health Services continues to partner with Sacramento Covered, an Enhanced Care Management provider, for pre- and post-release service linkages on an appointment-basis.
Sheriff's Reentry Services	28	Partially Implemented	A mental health clinician has been hired to support the reentry population.
Forensic Full Service Partnership (FSP)	29	Partially Implemented	Request for Applications (RFA) released and in process for an additional FSP.
Evaluate and expand expungement resources and services	30	Partially Implemented	The Public Defender's expungement team has increased its staffing this past quarter. During this quarter, the Public Defender's Office received 546 requests for post-conviction relief, filed 339 applications/petitions, and obtained post-conviction relief in 156 cases. Relief was denied in two cases. The

			remaining cases are pending additional work up and investigation.
Commit to a partnership with Superior Court for expediting the court process	31	Partially Implemented	<p>In Quarter 3 of 2023, a collaborative pre-arraignment working group with partners from the Sacramento County Sheriff's Office, Superior Court, Probation, District Attorney's Office, Conflict Criminal Defenders, and Public Defender's Office made significant progress on a new comprehensive yet efficient pre-arraignment release decision process for people booked into jail. The group was established to address orders from the September 1, 2023 Federal Court Decision in Welchen v. Bonta, et. al. Based on progress to date, by the end of 2023, the workgroup expects to fully implement the new pre-arraignment process that adds magistrate review and decisions within 16 hours of booking based on information provided regarding each individual's flight risk, public safety risk and ability to pay for bail. The new pre-arraignment process intersects with a number of other items in the Jail Population Reduction Plans, including Plans 14, 15, 16, 20, 24, and 27.</p> <p>The Public Defender is actively recruiting and hiring additional attorneys to fulfill the growth request approved for FY 23-24 and plans to have the 10 FTE</p>

			positions for this program in place by December 31, 2023. The Public Defender's Office has already restructured its operations and implemented a dedicated preliminary hearing team for these positions. After the 10 FTE positions are filled, the Public Defender's Office anticipates court cases will move through the system and resolve more expeditiously.
Community Input from County Committees and Advisory Boards	32	Partially Implemented	PSJA continues to participate in meetings with community representatives, including the Community Review Commission, PSJA Advisory Committee, Community Corrections Partnership (CCP), CCP Advisory Board, and Alcohol and Drug Advisory Board. In Q3, the CCP Advisory Board completed its draft of the AB 109 Plan 2023 Update. It is expected to be approved by the CCP and Board of Supervisors in Q4. The PSJA Advisory Committee received a presentation from Behavioral Health Services on service linkages for the justice-involved population (Plan 27).
Improve and streamline county-wide data sharing and transparency	33	Partially Implemented	The Criminal Justice Cabinet approved its annual data trends presentation . Work with O'Connell Research has begun; however, the data sharing agreement is not yet executed. This will be executed during Q4 and will enable the analysis necessary to assess the impact of the 33 population reduction plans and identify opportunities for improvement.

Progress Made by Working Groups

In the Jail Population Reduction Plans document, plans 11, 12, 14, and 19 identified the use of a working group to evaluate particular issues and recommend solutions. Since the Jail Population Reduction Plans were approved, staff determined that the expansion of pretrial release efforts (Plans 15 and 16) would also be best supported through an already existing working group.

Additionally, some of the working groups are well-equipped to incorporate support for other plan items. Plans 9 and 10 will continue to be addressed through the working group for Plan 11. Plans 21-23 will be supported by the working group for Plan 19. Where feasible, staff have leveraged existing working groups and multi-disciplinary team collaborations for implementing these efforts.

Law Enforcement Coordination for Booking Alternatives Working Group

- **Plan #:** 9-11
- **Collaborators:** District Attorney's Office, Public Safety and Justice Agency, Sacramento Police Department, Sheriff's Office, Social Services Agency
- **Meetings Held:** 4 (1 new since prior quarter)
- **Progress:**
 - Reviewed and provided feedback on updated print and electronic materials from Behavioral Health Services regarding available resources for Law Enforcement, including both voluntary and involuntary options, as an alternative to jail booking. Resource materials, once finalized, will be shared with patrol units to assist with identifying options when encountering individuals experiencing a behavioral health crisis.
 - Discussed operational feasibility of establishing alternative booking locations.
 - A final meeting for this working group is scheduled for October 2023; in the future, the working group may be reconvened on other issues related to booking on an as-needed basis.

Integrated Resource Center (IRC) Working Group

- **Plan #:** 12
- **Collaborators:** Community Member (Public Safety and Justice Agency Advisory Committee Member), Department of Human Assistance, Department of Health Services, Department of Homeless Services and Housing, District Attorney's Office, Probation, Public Defender, Public

Safety and Justice Agency, Sacramento Police Department, Sheriff's Office

- **Meetings Held:** 1 (0 new since prior quarter)
- **Progress:**
 - The O'Connell Research contract began July 2023.
 - During Q3 2023, County leadership determined a single location with an IRC facility is not currently feasible. PSJA staff will work with O'Connell research to develop an inventory/mapping of available IRC services in Sacramento County before determining next steps. The IRC working group will be reconvened once initial mapping has been completed.

Risk and Needs Assessment Working Group

- **Plan #:** 14
- **Collaborators:** Community Member (Public Safety and Justice Agency Advisory Committee Member), District Attorney's Office, Department of Human Assistance, Department of Health Services, Department of Homeless Services and Housing, Probation, Public Defender, Public Safety and Justice Agency, Sacramento Superior Court, Sheriff's Office
 - Goal: Recommending changes to assessment processes and release eligibility criteria to guide release decisions at three opportunities: pre-arraignment, post-arraignment pretrial, and post-sentence early release – to expand potential for release at these decision points.
 - Scope of Work: Learn about current processes and tools each agency is using for what purpose, evaluate how the tools are working, and develop potential improvements.
- **Meetings Held:** 3 (4 total)
- **Progress:**
 - Since being established in Q2 2023, the Risk and Needs Assessment and Screening Team has been meeting monthly.
 - Efforts have focused on learning and documenting what tools agencies are currently using, what information they are capturing and how that info is used.
 - The group has started developing and drafting a tools dictionary, workflow diagrams, and an inventory of tools showing what agency applies each tool and where it falls within the Sequential Intercept Model (SIM).

Pretrial Services Working Group

- **Plan #:** 15-16
- **Collaborators:** Conflict Criminal Defender, District Attorney's Office, Probation, Public Defender, Public Safety and Justice Agency, Sacramento Superior Court, Sheriff's Office
- **Meetings Held:** 1
- **Progress:**
 - A Pretrial Services overview presentation was provided in July to the PSJA Advisory Committee regarding services provided through Probation, the Public Defender and Conflict Criminal Defender Offices, Feedback from community members on the advisory committee is being considered for administrative and operational improvements.
 - Superior Court's Pretrial Program Work Group met in August. Superior Court's Pretrial grant funds will be going to Probation, the Public Defender and Conflict Criminal Defender Offices this year. The County Budget also includes investments to expand and enhance pretrial services as well as Mental Health Diversion. The group expects the investment to help address the backlog of defendants with assessment and service needs that must be met for the court to grant diversion.
 - Judicial leaders of the Pretrial Work Group define pretrial success as no new offense and no failure to appear (FTA). Research shows a support model for pretrial is more successful than a supervision model, so there is interest in also adding court reminders for defendants released on their own recognizance (OR).
- **Additional Updates Related to Plans 15 & 16:**
 - The Public Defender added 1 Attorney to its pretrial team and expanded its pretrial services capacity. During this last quarter, Public Defender staff screened approximately 610 in custody people for mental health services, substance use services, and housing. The Public Defender's Office referred approximately 318 people to housing, 257 to mental health services, and 352 to substance use treatment services. Many people need several referrals each and the Public Defender's Office is still developing a system to collect more refined data. The Public Defender's Office is also working with Exodus Project on a proposal to expand contracted services for community intervention workers and housing assistance. The Public Defender's Office anticipates

going to the Board of Supervisors in January 2024 to get approval for an expanded contract.

- Probation has shifted resources to fill three of the four positions related to the Mays Consent Decree and Welchen case. Operationally, the three Probation Officers have started their new shifts to ensure pre-arraignment release assessment and Public Safety Assessment (PSA) completion seven days a week 6am-11pm including holidays. While the new pre-arraignment process continues to be developed with system partners, Probation is focused on continuous training and quality assurance development. Further, Probation's Information Technology team has worked diligently to reconfigure its data system and related reports to implement the County's new pre-arraignment release process. Testing is underway. Probation is also in negotiations with Leaders in Community Alternatives to increase on-site Community Navigator positions from one to two.

Diversion and Collaborative Courts Working Group

- **Plan #:** 19-23
- **Collaborators:** Conflict Criminal Defender, Department of Health Services, District Attorney's Office, Probation, Public Defender, Public Safety and Justice Agency, Sacramento County Sheriff's Office, Sacramento Superior Court
- **Meetings Held:** 3
- **Progress:**
 - PSJA is leveraging the existing Mental Health Workgroup, which in July 2023, started efforts under the Collaborative Stakeholder Workgroup Program funded by the Dept. of State Hospitals (DSH). The new program is integrating plans 19-23.
 - O'Connell Research began providing contracted facilitation and consultation services in July for overarching workgroup goals of:
 - Implementing changes aimed at reducing jail bookings, length of stay and returns to custody for people who have significant behavioral health needs.
 - Producing strategies and solutions that reduce criminalization of individuals with serious mental illnesses and reduce the number of individuals who are determined to be IST on felony charges in Sacramento County.
 - Three meetings in Q3 2023 included discussion of system improvements and approaches for reducing IST's, data sharing and data analysis, understanding root causes identifying who is

at-risk of Felony IST, developing actionable programs and practices.

- The workgroup also completed the [Adult SIM September 2023 Update](#) with additional services that are new this year or were not previously included.

- **Additional Updates Related to Plans 19-23:**

- The Public Defender added one Principal Attorney and two Attorneys to its Mental Health Diversion Team. During this past quarter, the Public Defender's Office has more than doubled the number of Mental Health Diversion applications from the year before. During the last quarter, the Public Defender's Office filed 160 felony Mental Health Diversion applications. During Q3, 98 were granted, 44 were denied, and 19 were withdrawn. Nine people successfully graduated and 17 exited the program with an alternative resolution. The team currently case manages 238 active participants in the program. Regarding misdemeanors, the MHD team filed 98 applications. 40 were granted, 21 denied, and 8 withdrawn. 15 people successfully graduated and two exited the program with an alternative resolution. The team currently manages 136 active participants in the program.
- The Public Defender is still recruiting an Attorney and Social Worker for Collaborative Courts programs and anticipates filling these positions by December 31, 2023. During Q3, this team made 110 referrals to Collaborative Court programs.
- Probation received funding for one Supervising Probation Officer and four Deputy Probation Officers to form a Mental Health Unit. The Supervisor position and two deputy positions have been filled despite vacancies across the department. By the end of November, Probation expects to have all four positions filled as this is a County/Court priority. The team will be housed at the Jail Diversion Treatment and Resource Center (JDTRC).
- Probation's Mental Health Unit is focused on:
 - Reducing the incarceration and recidivism of clients;
 - Linking clients to local behavioral health service providers as determined by individual treatment plans; and
 - Monitoring rehabilitation and treatment services while ensuring adherence to all Court ordered conditions and requirements.
- Clients with serious mental illnesses (and potentially substance use disorders) will be connected to a wide array of services including, but not limited to mental health treatment, substance

abuse treatment, case management services, supportive housing, educational and vocational services, and assistance with public benefits.

- Some partners are unfamiliar with working alongside Probation and Probation continues to build up these relationships, as it has done in other Collaborative Courts. The Court (Judge Brown) has identified cases for Probation supervision, as high-risk to public safety and high needs. Officers will begin conducting home visits in Q4, where officers will be able to hand out hygiene bags and new socks. With Probation involvement, the Court also has access to other Probation resources like its Community Outreach Unit (COU) community service and Random Drug testing. The COU is the only intermediary sanction available to the court and serves two purposes: Victim restitution (\$60 a day) and diverting this population away from a custodial setting.

Measuring Success

The primary objective of Jail Population Reduction Plans is to reduce the ADP of the jail system by at least 600 over several years. In addition to the ADP, booking, and length of stay data included in this report, future quarterly status reports will incorporate data on returns to custody. Return to custody data is not readily available and a report will be developed to track, analyze, and report on this measure. Annually, reporting on these four key areas (ADP, bookings, length of stay, and returns to custody) will be expanded to include demographic data where feasible (race/ethnicity, gender, age, zip code, housing status), as well as a breakdown of the ADP that is sentenced and unsentenced. The recent grant-funded consultant agreement with O'Connell Research will be critical to this work.

Furthermore, on an annual basis, this report will be supplemented with data on individual plan items. Metrics associated with each individual plan item were described in the Q1 report. Staff recently met with the Criminal Justice Cabinet to identify representatives from each department who can provide the data related to the requested metrics so that these can be developed for the annual report. The annual report representing calendar year 2023 will be produced in early 2024.

Quarter Three Highlights

In summary, the following highlights show clear progress toward implementation of the Jail Population Reduction Plans.

- Overall Jail ADP reduced by 42 since O'Connell Sacramento County Jail Study. The County has contracted with a consultant (O'Connell Research Inc.) to work with the County's Mental Health Workgroup to evaluate the length of stay and returns to custody for people who have significant behavioral health needs and develop strategies and solutions that reduce criminalization of individuals with serious mental illnesses. As part of this work, O'Connell Research will study changes in the ADP since the 2022 Sacramento County Jail Study was completed, assist the County with developing the ongoing data flow necessary for continual analysis, and recommend updates to the Jail Population Reduction Plans.
- Departments who received approved growth requests in the FY 23-24 budget related to Jail Population Reduction Plans are recruiting for and/or onboarding new employees to fill newly established positions. Some positions, such as the mental health clinician for the Sheriff's reentry services, have already been filled.
- Criminal Justice Cabinet approved annual justice data trends and updated Sequential Intercept Model (SIM). Both documents are available on the [Public Safety and Justice Agency Reports and Resources webpage](#).
- All 11 Community Outreach Recovery Empowerment (CORE) Centers are open and operating, providing specialty mental health outpatient services and co-located peer run community wellness centers in various locations across Sacramento County.
- Probation Department established a Mental Health Unit to provide supervision and support services to clients that have been identified by the Court as posing a high-risk to public safety and demonstrating a high level of need.
- In response to the Court's decision in Welchen v. Bonta, et al., a collaborative group of stakeholders formed to develop and implement new pre-arraignment procedures. Implementation is expected to reduce length of stay in custody for those who would have otherwise remained in jail solely due to financial status/inability to post bail.

Exhibit A - Jail Population Reduction Plans Funding & Operating Status

Item #	Title/Brief Description	Funded	Operating	Barriers to Full Implementation
1	Crisis Receiving for Behavioral Health (CRBH)	Yes	Yes	Underutilization by law enforcement due to voluntary participation requirements; Provider is evaluating need for more sites.
2	Sacramento County Mental Health Treatment Center (MHTC)	Yes	Yes	Developing awareness among law enforcement partners to increase utilization; Individuals with physical health care needs are unable to be supported at the MHTC.
3	Mental Health Urgent Care Clinic	Yes	Yes – Partially	Second location funded in FY 23/24 Budget; roll out will take time.
4	Mobile Crisis Support Teams (MCSTs)	Yes	Yes – Partially	Clinician workforce crisis has created difficulties in recruiting and retaining qualified staff. At this time, there is insufficient clinician and deputy staffing to operate all 11 funded teams; if hours are later expanded to 24/7, additional funding and staffing will be required.
5	988 Suicide & Crisis Lifeline	Yes	Yes	
6	Community Wellness Response Team (Formerly, Wellness Crisis Call Center and Response Team)	Yes	Yes - Partially	Insufficient staffing to operate 24/7 due to clinician workforce crisis. Teams are funded, but not yet fully staffed. See updates at https://dhs.saccounty.gov/BHS/Pages/Community-Wellness-Response-Team.aspx .

Item #	Title/Brief Description	Funded	Operating	Barriers to Full Implementation
7	Community Outreach Recovery Empowerment (CORE) Centers	Yes	Yes	Final CORE location opened in November 2023.
8	Assisted Outpatient Treatment (AOT)/Laura's Law	Yes	Yes	Visit https://dhs.saccounty.gov/BHS/Pages/Laura%27s-Law-AOT-Community-Input.aspx
9	Booking Memos and Advisories	N/A	N/A	
10	Commit to partnerships with other LEA's within County to explore use of alternative booking sites for quick releases	N/A	N/A	Workgroup has concluded that developing additional booking sites is not fiscally nor operationally feasible.
11	Enhance citation and field release protocols	N/A	N/A	Citation and release protocols are in place and utilized to the extent possible.
12	Develop a multi-disciplinary team to explore feasibility for converting the JDTRC or other location into an Integrated Resource Center (IRC)	N/A	N/A	Work is ongoing with a researcher/consultant to evaluate whether an IRC is needed and whether it could impact the jail population; additional resource needs are dependent on the completion of this work

Item #	Title/Brief Description	Funded	Operating	Barriers to Full Implementation
13	Federal Contract reduced to serve only 300 to 100 inmates	Yes	Yes – Complete	
14	Establish team dedicated to risk assessments and screening protocols	N/A	N/A	Workgroup is in place; Additional resource needs may be developed based on the workgroup's deliverables and recommendations.
15	Probation Pretrial Program - (Expand Capacity)	Yes	Yes - Partially	Onboarding new staff; continuing collaboration with other County pretrial service providers to ensure coordination of services
16	Public Defender Pretrial Support Program (Expand Capacity)	Yes	Yes - Partially	Onboarding new staff; continuing collaboration with other County pretrial service providers to ensure coordination of services
17	Expand Adult Day Reporting Center (ADRC) locations and/or other jail alternatives	Yes – Partially (Funds are in place for 3 ADRC sites; No expansions have been funded at this time.)	Yes – Partially	Two ADRC locations are operational; a third is in the process of relocation. Funding for additional sites may be requested once all locations are operating at full capacity.

Item #	Title/Brief Description	Funded	Operating	Barriers to Full Implementation
18	Murphy's Subacute Placement	Yes	Yes	
19	Convene Diversion and Collaborative Court Workgroup	Yes	N/A	Workgroup is in place; Additional resource needs may be developed based on the workgroup's deliverables and recommendations.
20	Public Defender, Conflict Criminal Defender and the District Attorney Review	N/A	N/A	
21	Drug Diversion (PC 1000)	Yes	Yes	Lack of legal consequences for non-compliance hinders program efficacy
22	Mental Health Diversion	Yes - Partially	Yes - Partially	Growth in demand for this program has outpaced available resources. Additional clinicians and attorneys are necessary to complete assessments and court documentation in a timely manner. Budget approval has been granted for additional clinician positions. Due to workforce crisis, recruitment has been difficult. Further partnership with the Court is required to expand Court Calendars; Further partnerships and coordination with treatment and service providers may be needed to meet treatment plan demands and placements.

Item #	Title/Brief Description	Funded	Operating	Barriers to Full Implementation
23	Collaborative Courts	Yes	Yes	Shifts in sentencing practices and availability of alternative options (such as Mental Health Diversion) may change the needs of this program.
24	Implement an automated court reminder system	Yes - Partially	Yes - Partially	Probation pretrial clients are able to receive automated court reminders; expansion to all clients is dependent upon successful implementation of Court's new case management system
25	Expand warrant diversion efforts	N/A	Yes	Reflects shift in operational practices; not an independent program.
26	Utilize expanded non-detention Violation of Probation (VOP) criteria	N/A	Yes	Reflects shift in operational practices; not an independent program.
27	Improve connections to services and resources prior to and during jail discharge processes	Yes - Partially	Yes - Partially	Lack of space at the Main Jail for additional release supported; Delayed implementation of the CalAIM Justice-Involved Initiative; Staffing and support for SacCovered operates on an appointment-basis. Goal is to expand to 24/7 coverage.
28	Sheriff's Reentry Services	Yes	Yes	Population and sentencing trends have led to a small number eligible for traditional reentry services; Sheriff's staff is evaluating how to expand some or all services to pretrial clients without compromising evidence-based practices.

Item #	Title/Brief Description	Funded	Operating	Barriers to Full Implementation
29	Forensic Full Service Partnership	Yes	Yes – Partially	Additional FSPs added through FY 23/24 budget; RFA has been released.
30	Evaluate and expand expungement resources and services	Yes - Partially	Yes - Partially	Additional resource needs are dependent upon State's implementation of automatic record clearance efforts approved through recent legislation; additional staffing may be necessary to alleviate backlog.
331	Commit to a partnership with Superior Court for expediting the court process	N/A	N/A	
32	Community Input from County Committees and Advisory Boards	Yes	Yes	See more information at https://www.saccounty.gov/CountyDepartments/Pages/BoardsCommissions.aspx and https://dce.saccounty.gov/Public-Safety-and-Justice/Pages/AgencyAdvisoryCommittee_PSJAAC.aspx .
33	Improve and streamline county-wide data sharing and transparency	Yes - Partially	Yes - Partially	Social Health Information Exchange is under development, full resource needs have yet to be determined. Migration from Criminal Justice Information System (CJIS) to Integrated Justice Information System (IJIS) requires time and ongoing partnership/cross-system coordination. Work is in progress to develop the ongoing data flow necessary to evaluate and improve population reduction planning efforts.

AB 109 Plan 2024 Update Workplan

Items listed in *blue, italicized text* are past actions that are included for record-keeping purposes. Items in **red text** are notable changes. CCP Meetings may feature agenda items that are not generated or prompted by CCPAB Actions; those items may not be listed here. Future meetings items are tentative and may be adjusted as needed.

Month	CCPAB	CCP
December 2023	<ul style="list-style-type: none"> Distribute 2023 Q3 Jail Population Reduction Plans Status Report Review and Approve Draft AB 109 2024 Update Workplan Discuss and Establish Ad Hoc Committees: <ul style="list-style-type: none"> Outreach to Crime Survivors and Families of Justice-Involved Individuals Racial Disparities in AB 109 Population and those served by AB 109 Programs 	No Meeting
January 2024 <ul style="list-style-type: none"> <i>Work with Exec Team to Draft Annual Evaluation</i> 	<ul style="list-style-type: none"> Distribute 2022-23 AB 109 Survey (Submitted to BSCC 12/15/23) Report back from Ad Hoc Committees Discuss Goal 1: Decrease use of Jail Housing through expansion of Community Based Services – SMART Objectives Discuss Goal 2: Reduce recidivism and returns to custody – SMART Objectives 	No Meeting

Month	CCPAB	CCP
February 2024	<ul style="list-style-type: none"> Report back from Ad Hoc Committees Review/Approve Ad Hoc Committee Workplans Discuss draft of annual program/service evaluation Discuss Goal 3: Community Safety Definition and SMART Objectives 	<ul style="list-style-type: none"> Review 2024 Update Workplan AB 109 Revenue Projections and Funding Discussions for FY 24/25 Discussion: Defining Community Safety
March 2024	<ul style="list-style-type: none"> Distribute and Discuss 2023 Q4 Jail Population Reduction Plans Status Report Report back from Ad Hoc Committees Approve draft of annual program/service evaluation 	No Meeting
April 2024	<ul style="list-style-type: none"> Report back from Ad Hoc Committees Review draft Community Safety Definition Review draft SMART Objectives for Overarching Goals 	<ul style="list-style-type: none"> Review Ad Hoc Committee Workplans and Progress Discussion: SMART Objectives for Overarching Goals Approve FY 24/25 Program/Service Evaluation
May 2024	<ul style="list-style-type: none"> Distribute 2024 Q1 Jail Population Reduction Plans Status Report Report back from Ad Hoc Committees Approve Community Safety Definition and SMART Objectives for Overarching Goals Discuss/Approve Community Input Plan/Timeline 	No Meeting

Month	CCPAB	CCP
June 2024 • <i>Develop 1st Draft of Plan Update</i>	• Final report back from Ad Hoc Committees	<ul style="list-style-type: none"> • Approve Community Safety Definition • Approve SMART Objectives for Overarching Goals • Approve timelines for Community Input
July 2024	• Review/Discuss Preliminary Draft 2023 Plan Update	No Meeting
August 2024 <ul style="list-style-type: none"> • <i>Circulate Member Survey on Plan Prioritization</i> • <i>Post Draft Plan for Community Feedback</i> • <i>Release CCPAB Application for 2 Community Member Seats</i> 	<ul style="list-style-type: none"> • Main Focus of Meeting: In Person Community Feedback Session • Distribute 2024 Q2 Jail Population Reduction Plans Status Report • Discuss Recommended Changes to Draft 2023 Plan Update 	<ul style="list-style-type: none"> • Receive Overview and Discuss Draft 2023 Plan Update • Overview of FY 24-25 AB 109 Budget
September 2024 <ul style="list-style-type: none"> • <i>Hold CCPAB Community Member Interviews</i> 	<ul style="list-style-type: none"> • Review/Discuss Community Feedback • Discuss and Vote on Prioritization of Eligible Services/Program • Recommend 2024 Plan Update for CCP Approval 	No Meeting
October 2024	*Kickoff for 2025 Update Cycle*	<ul style="list-style-type: none"> • Approve AB 109 Plan 2024 Update and Recommend for Board of Supervisors Approval • Discuss Priorities for 2025 Update Cycle • Appoint new CCPAB Community Members

Information for the CCP & CCPAB

These three books offer lots of great information for personal growth by just about everyone.

Bully: An Action Plan for Teachers and Parents to Combat the Bullying Crisis

Editors Lee Hirsch and Cynthia Owen have put together a great handbook, a companion to the film. They cover the problem from various perspectives, and offer many resources.

“Bystanders who witness repeated victimization of peers can experience negative effects similar to the victimized children themselves.” <https://www.thebullyproject.com/>

The Power of TED: The Empowerment Dynamic

Meanwhile, David Emerald and Robert Lanphear have put together a very accessible explanation and path to stepping away from a victim mentality and into a proactive constructive stance.

While instant change may not happen, the refreshing positive perspective offers positive reinforcement because it just feels good.

This link leads to TED’s creative and empowering expansion of the Karp drama triangle, which is described in the book:

http://www.cbodn.org/Resources/Documents/2013%20Conference/Power%20of%20TED%20Summary%20Two%20Sided%202013_Tso.pdf

Leadership and Self-Deception

The Arbinger Institute’s focus is the business world, where we find the same symptoms of the ‘dominator culture’ that infects and warps the other sectors of society as well. With stories and explanations that are as deft and effective as found in The Power of TED, the corporate authors show how dehumanization’s first steps begin with tiptoes of rationalization of our own shortcuts around the golden rule. Cop outs are kindly called out.

Submitted by Muriel Strand
December 2023