



Sacramento County

Community Corrections Partnership Advisory Board

Agenda: July 11, 2022, 10:30 AM – 12:00 PM

Meeting Location: County Administration Center (Open to the Public)
Board of Supervisors Hearing Room 2
700 H Street, 1st Floor
Sacramento, CA 95814

Facilitator: Catherine York, Management Analyst II, Community Corrections Partnership

Invitees: CCP Advisory Board Members - Melinda Avey (Chair), Chris Baker, Amy Holliday, Robin Howland, Michelle Jeremiah, David Linden (Alternate for Howland), Kristin Markos (Alternate for Baker), Andrew Mendonsa, Jason Morgado, William B. Norwood, Bill Pieper, Muriel Strand, Tiffanie Synnott

Open to the Public

Members of the public are encouraged to participate. The Public may provide written comments in regards to a specific item on the agenda or off agenda matters by emailing SacCountyCCPAdvisoryBoard@saccounty.net or can make verbal comments during the meeting by raising your hand at the designated time. **There will be a designated time for public comment at the end of each item.**

Topic	Action Item	Presenter
1. Welcome and Announcements		Melinda Avey, Chair
2. Introduction and Transition of Duties New CCP Analyst, Laura Foster		Catherine York/Laura Foster, CCP Analyst
3. ACTION ITEM: Approve Minutes from May 9, 2022	✓	Melinda Avey, Chair
4. CCPAB Ad Hoc AB109 Budget and Program Committee Report Back		Bill Pieper/Melinda Avey
5. Discuss Available and Planned Use of Data in the AB 109 Plan for the 2022 Update		Catherine York/Laura Foster, CCP Analyst
6. ACTION ITEM: Approve Recommendation to CCP for Adoption of a Countywide Definition of Recidivism	✓	Catherine York/Laura Foster, CCP Analyst
7. Location and Schedule for Remaining 2022 Meetings ACTION ITEM: Approve Use of Current Meeting Location through December 2022 and Due to the County Holiday Conflict October 10 th , Schedule October meeting for October 3, 2022	✓	Catherine York/Laura Foster, CCP Analyst
8. Member Reports and Future Agenda Items		CCPAB Members
9. Public Comment on Off Agenda Items		Melinda Avey, Chair
Adjournment		Melinda Avey, Chair

Next meeting: August 8, 2022, 10:30 AM – 12:00 PM

<https://saccoprobation.saccounty.net/Pages/CCPAB.aspx>



Sacramento County

Community Corrections Partnership Advisory Board

Agenda: May 9, 2022, 10:30 AM – 12:00 PM

Meeting Location: Zoom Meeting (Open to the Public)

Join Zoom Meeting: <https://sacounty-net.zoomgov.com/j/1619087707?pwd=dlpaOSsyYTZvZWVia3p6N2NkZ1Y5Zz09>

Join by phone: 1 669 254 5252 or +1 669 216 1590 or +1 646 828 7666 or +1 551 285 1373

Meeting ID: 161 908 7707 **Passcode:** 532171

Facilitator: Catherine York, Management Analyst II, Community Corrections Partnership

Invitees: CCP Advisory Board Members - Melinda Avey (Chair), Chris Baker, Amy Holliday, Robin Howland, Michelle Jeremiah, David Linden (Alternate for Howland), Kristin Markos (Alternate for Baker), Andrew Mendonsa, Jason Morgado, William B. Norwood, Bill Pieper, Muriel Strand, Tiffanie Synnott

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Topic	Action Item	Presenter
1. Welcome and Announcements		Andrew Mendonsa, Interim Co-Chair
Roll Call Catherine York announced the next CCPAB meeting may be in person. Bill Pieper asked if the in person meetings will be only for June or for June moving forward. Catherine York answered it will be for June moving forward.		
2. ACTION ITEM: Approve Minutes from April 11, 2022	✓	Andrew Mendonsa, Interim Co-Chair
Tiffanie Synnott made a motion to approve the CCPAB Action Summary/Minutes from April 11, 2022. Andrew Mendonsa seconded the motion. AYES: Amy Holliday, Robyn Howland, Michelle Jeremiah, Jason Morgado, Bill Pieper, Tiffanie Synnott, Andrew Mendonsa NOES: None ABSTAIN: Muriel Strand RECUSAL: None		

<https://saccoprobation.sacounty.net/Pages/CCPAB.aspx>



Sacramento County

Community Corrections Partnership Advisory Board

3. CCPAB Ad Hoc AB109 Budget and Program Committee Report Back		Bill Pieper
<p>At the last meeting of the Ad Hoc AB 109 Budget and Program Committee, the group considered feedback from the April CCPAB meeting regarding standardizing data definitions and timeframes for measures. Discussion also aimed to continue identifying subcategories of AB 109 Plan 2021 Update priority recommendations that could be matched with data definitions and measurement indices relevant to each.</p> <p>The group referred to AB 109 Plan 2021 Update goals to help guide data definition and timeframe considerations. Because the goals include decreasing use of jail housing, reducing recidivism, and maintaining community safety, the group determined the Board of State and Community Corrections (BSCC) recidivism definition would be appropriate. The BSCC defines recidivism as conviction of a new felony or misdemeanor committed within three years of release from custody or committed within three years of placement on supervision for a previous criminal conviction, where committed refers to the date of offense, not the date of conviction.</p> <p>The ad hoc group would like assistance from the Sheriff's Office for recidivism data based on jail release date and from the Probation Department for recidivism data based on community supervision start date. Additionally, the ad hoc committee is seeking recidivism measures captured for standard six-month timeframes of January through June and July through December each year. This will allow for trending and further examination that can be presented by calendar year or fiscal year. Recidivism data will be more informative if it can be broken out for AB 109 and non-AB 109 populations, to the extent possible.</p> <p>The Ad Hoc AB 109 Budget and Program Committee will continue to meet, utilizing the current AB 109 Plan, SIM document and other resources to assist with further break out of priority recommendation categories and to develop metrics for AB 109 Plan Updates.</p> <p>Catherine York mentioned the Sheriff and Probation are not part of the Ad Hoc Committee and therefore the committee will need to reach out for data for recidivism.</p> <p>Robyn Howland stated she will need to check to see what data is available from Probation.</p>		
4. Overview of the Sacramento County SIM Flow Chart with Behavioral Health Opportunities Available Across the Criminal Justice System		Catherine York, CCP Analyst
<p>Sequential Intercept Model (SIM):</p> <ul style="list-style-type: none">• Tool to inform stakeholders, including CCP agencies, about programs and services available at different points along the criminal justice continuum• Standardized mechanism for collecting, analyzing and reporting on key data elements for data-driven/informed decision making - Guides further development of pathways to both reduce current justice involvement and connect people to services to reduce FUTURE involvement• Maps pathways through the justice system to identify gaps, resources, and opportunities at different stages in the justice system for adults with mental and substance use disorders <p><u>How It's Used:</u> Local SIM shows how people with mental and substance use disorders flow through six distinct intercept points</p> <ul style="list-style-type: none">○ Intercept 0: Crisis and First Response Continuum○ Intercept 1: Law Enforcement Calls and Responses○ Intercept 2: Intake, Booking, Bail Setting/Review, Initial Court Hearing○ Intercept 3: Courts and Incarceration in Jail or Prison		

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Sacramento County

Community Corrections Partnership Advisory Board

- Intercept 4: Reentry
- Intercept 5: Community Corrections

Mental Health Workgroup was established in 2017

- Efforts focus on collaborative work to identify gaps in services, develop plans and implement changes that enhance diversion and reduce recidivism for people with significant mental health needs - now expanded to include the range of significant behavioral health needs

Mental Health Workgroup includes a broad range of positions and agencies:

- Sacramento Superior Court, Public Defender's Office, Probation, City of Sacramento, Sheriff's Office, County Homeless Initiatives, District Attorney's Office, Human Assistance, Health Services - Correctional Health & Behavioral Health

Enduring Misconceptions:

- Mental Health issues cause criminal behavior
- Substance Use issues cause criminal behavior
- Poverty causes crime
- Correlation is different from Causation

Research shows:

- Symptoms from mental health & substance use disorders rarely cause crime
- Behavioral health services alone rarely reduces crime
- Specialized supervision and treatment services together reduce recidivism
- Integrated justice and treatment responses (risk-need-responsivity) reduce criminal behavior and increase successful outcomes

The SIM Helps Build a Shared Model & Language:

- Criminogenic Needs are risk factors related to reoffending
 - Big Eight: parenting/family relationships, education/employment, substance abuse, leisure/ recreation, peer relationships, emotional stability/ mental health, criminal orientation and thinking, and residential stability
- Recidivism Risk, Mental Health Risk and Substance Use Risk all inform treatment decisions
- Cognitive Behavioral Therapy (CBT) is a treatment modality adopted to target criminal thinking and behaviors
- Trauma Informed Practices are techniques to prevent re-traumatization and facilitate success
- Aim of Intervention is the well-being of the client and community

Criminal Justice and Behavioral Health Agencies Must Partner to Effectively Address Complex and Unique Needs of Residents Who are Justice-Involved:

- Deliberate acknowledgment and directed discussion to bridge distinct cultures and philosophies of each partnering agency and advancing collaboration
- Provide periodic updates to the SIM as a central resource for identifying the service and program opportunities available AND their access points for individuals who go through our criminal justice system
- Sacramento County's Adult Sequential Intercept Model and Inventory of Services:

[LINKED HERE](https://saccoprobation.saccounty.net/Pages/CCPAB.aspx)

<https://saccoprobation.saccounty.net/Pages/CCPAB.aspx>



Sacramento County

Community Corrections Partnership Advisory Board

Q: Bill Pieper recommended placing Collaborative Courts under Item 3. Do we not have the capacity to meet the programs or budget?

A: Yes, we need to find out how to show the impacts.

Q: Muriel Strand asked, do people have to be arrested to gain services as the name is confusing?

A: No, they don't have to be arrested to gain services and yes, the terminology is confusing.

Q: Muriel Strand asked, don't they already have a trial when released, what is Pretrial?

A: Pretrial is where they can be released before trial, while they are going through the court process.

Q: Does the SIM pertain to everyone or just offenders?

A: Yes, potentially everyone (at Intercept 0, but all other are justice involved).

Q: Muriel Strand asked, can the presentation be simplified for outreach presentations?

A: Yes, we can simplify the presentation.

Q: Tiffanie Synnott provided Pretrial quarterly data of:

Assessed 2249 people in custody

49% needed mental health support

41% substance abuse support

42% housing support

79% social worker support

The need is much greater than the resources are able to provide.

Q: Andrew Mendonsa asked if co-occurring numbers were available with the data?

A: Tiffanie Synnott stated she has this data and will provide it to Andrew.

5. AB 361 Compliance for June 13, 2022 Meeting

Catherine York,
CCP Analyst

County Counsel advises to move back to in person meetings per the Brown Act. Catherine York asked the board if there were any preferences on location.

Muriel Strand stated Downtown works but to consider parking and cost of parking.

Bill Pieper also stated Downtown works and questioned if ADRC was an option.

Andrew Mendonsa stated East Parkway near Florin and Highway 99 was available and parking with guards is available at this location.

David Linden stated ADRC locations would cause conflicts with classes.

Jason Morgado stated 300 Richards Blvd is also a potential location with plenty of parking.

Muriel Strand also recommended Libraries.

Melinda Avey noted members must participate in person for a quorum and votes to count.

6. Discuss CCPAB Status Report for the CCP June 9, 2022 Meeting

Catherine York,
CCP Analyst

Catherine York asked if there were any specifics the board would like to report out to the CCP for the June 9th meeting at 8:30 am and if a written or verbal report was preferred. The board agreed on a written report to present.

7. Member Reports and Future Agenda Items

CCPAB Members

Bill Pieper stated he will be scarce in the months of June and July.

Muriel Strand stated she would like to look at what the percentage is of realignment that were homeless at the time of the offense.



Sacramento County

Community Corrections Partnership Advisory Board

8. Public Comment on Off Agenda Items		Andrew Mendonsa, Interim Co-Chair
No public comments.		
Adjournment		Andrew Mendonsa, Interim Co-Chair

Next meeting: June 13, 2022, 10:30 AM – 12:00 PM

<https://saccoprobation.saccounty.net/Pages/CCPAB.aspx>

Community Corrections Partnership Advisory Board

DATE: July 11, 2022

TO: CCP Advisory Board

FROM: Catherine York, Management Analyst II
Laura Foster, Management Analyst II, Community Corrections Partnership
Bill Pieper/Melinda Avey, CCP Advisory Board Ad Hoc Committee

RE: STAFF REPORT ON AGENDA ITEM #4

4 – CCPAB Ad Hoc AB109 Budget and Program Committee Report Back

Tying measures to AB 109 Plan Goals as well as Specific Program or Service Goals provides a more complete understanding of overarching impacts from AB 109 investments as well as more individualized impacts from evidence based and research informed programs and services supported by AB 109 funding.

Recognizing there are limits to what is feasible to collect, and that many kinds of metrics could be useful, the Ad Hoc AB 109 Budget and Program Committee has been meeting regularly to provide a broad proposal for measurement protocols to the CCPAB in July. As previously discussed by the CCPAB, measurement protocols recommended include standardized time lines for reporting, which is proposed to be twice per year, January-June and July-December. New measurements proposed would need to be phased in, starting most immediately with recidivism rates overall as well as for each identifiable program funded fully or partly by AB 109. It must be also be recognized that the measures proposed will of necessity include duplicated counts.

Over the next month, the ad hoc group will close out work on recommendations to the CCPAB regarding:

- Measures connected to the priority recommendation/allowable expense items
- CCP adoption of a countywide recidivism definition developed based on
 - Data/IT subject matter experts ability to establish a methodology for tracking recidivism data with the goal of staying as close to the BSCC recidivism definition as possible (https://www.bscc.ca.gov/s_recidivism/)
 - Then, utilizing that methodology, identifying what can be tracked to create the countywide recidivism definition that will be recommended
- Inclusion of metrics tied to the three main goals of the AB 109 Plan

<u>AB 109 Plan 2021 Update Goals</u>	<u>Related Metrics</u>	<u>Timeframe</u>	<u>Source</u>
1. Decreasing Use of Jail Housing	Jail Profile Data reported by the Sheriff's Office to BSCC - Booking Totals, Average Daily Population, Unsented vs Sentenced Average Daily Population (ADP)	Monthly	https://bscc.ca.gov/s_fsojailprofilesurvey/
2. Maintaining Community Safety	CA DOJ Crime Data (UCR) - Reported Crime Total and Breakout of Violent, Property and Arson Totals (Note: 2021 data to be released by CA DOJ in July 2022)	Calendar Year	https://openjustice.doj.ca.gov/exploration/crime-statistics/crimes-clearances
3. Reducing Recidivism	Countywide recidivism baseline and trend over time with the recidivism definition as closely aligned with the BSCC definition as possible based on methodology that data experts are able to establish for capturing recidivism data	Six Months: Jan-Jun; Jul-Dec	Under Development: Sheriff's Office and Probation Reports

Community Corrections Partnership Advisory Board

DATE: July 11, 2022

TO: CCP Advisory Board

FROM: Catherine York, Management Analyst II
Laura Foster, Management Analyst II, Community Corrections Partnership

RE: **STAFF REPORT ON AGENDA ITEM #5**

5 – Discuss Available and Planned Use of Data in the AB 109 Plan for the 2022 Update

During the November 8, 2021 CCPAB meeting, members were provided information regarding [data presented in the AB 109 Plan 2021 Update](#), which included tables and charts depicting the following inventory of data:

1. April 1, 2021 Point in Time Count of AB 109 Offenders (PRCS, Mandatory Supervision, and those in jail for flash incarceration, revocation, state parole violation and non-serious/non-sex/non-violent (N3) felony offenses)
2. AB 109 Populations Jail Booking Trends
3. Total Average Daily Jail Population
4. Average Daily Population of Adult Probation Populations (Felony Probation, PRCS, Mandatory Supervision, Non-Felony Probation)
5. AB 109 (N3) Sentencing Breakout (Split Term Sentence to County Jail Prison (CJP) and Mandatory Supervision and Straight Term Sentence to CJP Only)
6. Average Length of Stay in Jail for All Release and for AB 109 Releases
7. Demographic Characteristics of AB 109 Offenders Sentenced to CJP (N3)
8. Annual Funding Allocation to Sacramento County for AB 109 Public Safety Realignment (One-Time Start-Up Funds, CCP Planning Funds, AB 109 Base Funding, and AB 109 Growth Funding)
9. Average Monthly Caseload Trend for Jail Psychiatric Services

It is recommended the AB 109 Plan 2022 Update continues to provide measures in the 2021 Update, where appropriate and to the extent possible. As noted in the CCPAB Ad Hoc AB109 Budget and Program Committee Report Back, additional data sources tied to the three main goals of the [AB 109 Plan 2021 Update](#) have been identified. It is also recommended the CCPAB consider including following measures currently available through established sources for the AB 109 Plan 2022 Update.

1. Decreasing Use of Jail Housing related measures from Jail Profile data reported by the Sheriff's Office to the Board of State and Community Corrections (BSCC) to include Booking Totals, Average Daily Population (ADP), and the total ADP that is Unsentenced and Sentenced (https://bscc.ca.gov/s_fsojailprofilesurvey/)
2. Maintaining Community Safety related measures to include crime data (standardized through the Federal Uniform Crime Reporting System) from Sacramento County that is posted by the California Department of Justice (<https://openjustice.doj.ca.gov/exploration/crime-statistics/crimes-clearances>)

Community Corrections Partnership Advisory Board

DATE: July 11, 2022

TO: CCP Advisory Board

FROM: Catherine York, Management Analyst II
Laura Foster, Management Analyst II, Community Corrections Partnership

RE: **STAFF REPORT ON AGENDA ITEM #6**

6 – Approve Recommendation to CCP for Adoption of a Countywide Definition of Recidivism

At the June 2, 2022 CCP meeting, the CCPAB report back included a request for assistance from the Sheriff's Office and the Probation Department to acquire recidivism data based on a standardized data definition and timeframes. The Board of State and Community Corrections (BSCC) recidivism definition was identified by the CCPAB as the recommended definition for Sacramento County. The Ad Hoc AB109 Budget and Program Committee brought forward the recommendation because the BSCC developed the recidivism definition as part of their AB 109 administrative duties related to the annual AB 109 Plan Update and annual surveys regarding AB 109 expenses and activities each county submits by December 15 each year. CCP members noted there is a lot of confusion around what recidivism means and that it would be helpful to adopt a countywide definition of recidivism. It was noted that capturing data based on the established definition would allow for identification of a recidivism baseline and any changes over time as an overarching indicator for how well county justice and social service partners and systems are doing addressing issues driving further criminal activity for people who have been convicted of a criminal offense. The CCP concluded discussion by directing the CCP Analyst to work with the CCPAB to develop a recommendation for a countywide recidivism definition that could potentially be adopted at the August 4th CCP meeting.

Ongoing work through the Ad Hoc AB109 Budget and Program Committee has made it clear the local criminal case process and data systems do not allow for straight forward capture of new convictions during the three years after post-sentence release from jail or post-sentence community supervision start, which is what the BSCC recidivism definition seeks to track. It would not be feasible to recommend a recidivism definition that can't be tracked, so the ad hoc committee and CCP Analyst are continuing work with data experts to establish a methodology for tracking recidivism with the goal of staying as close to the BSCC recidivism definition as possible (https://www.bscc.ca.gov/s_recidivism/), then utilize that methodology identifying what can be tracked to create the countywide recidivism definition that will be recommended to the CCP for adoption at the August 4th meeting.

It is recommended the CCPAB approve delegating a recommendation to the Ad Hoc AB109 Budget and Program Committee for the countywide definition of recidivism to the CCP based on this plan.

Community Corrections Partnership Advisory Board

DATE: July 11, 2022

TO: CCP Advisory Board

FROM: Catherine York, Management Analyst II
Laura Foster, Management Analyst II, Community Corrections Partnership

RE: **STAFF REPORT ON AGENDA ITEM #7**

7 – Location and Schedule for Remaining 2022 Meetings

The AB361 emergency order in response to the COVID-19 pandemic has temporarily allowed remote teleconference meetings of Brown Act bodies such as the CCP Advisory Board (CCPAB). Although the state emergency order expired September 30, 2021, the Sacramento County Board of Supervisors has approved a resolution each month authorizing a 30 day extension. The last Board resolution authorizing remote teleconference meetings expired July 6, 2022. County Counsel has advised the CCPAB to transition from virtual meetings to in person meetings to ensure compliance with the Brown Act.

At the May 9, 2022 CCPAB meeting, a number of in person meeting locations were proposed. At the time of this report, the CCP Analyst could only secure a Board of Supervisors Hearing Room for monthly in person CCPAB meetings. Hearing Room 1 is located on the first floor of the County Administration Center at 700 H Street, Sacramento, CA 95814. In the interest of efficiency for completion of work necessary to recommend an AB 109 Plan 2022 Update to the Community Corrections Partnership at their meeting on Thursday, October 6, 2022, it is recommended that the CCPAB approve the already secured location and meeting schedule as shown in the following calendar.

COMMUNITY CORRECTIONS PARTNERSHIP ADVISORY BOARD MEETING CALENDAR 2022

DATE	TIME	LOCATION
January 10, 2022	10:30 am – 12:00 pm	Virtual
February 14, 2022	10:30 am – 12:00 pm	Virtual
March 14, 2022	10:30 am – 12:00 pm	Virtual
April 11, 2022	10:30 am – 12:00 pm	Virtual
May 9, 2022	10:30 am – 12:00 pm	Virtual
June 13, 2022	10:30 am – 12:00 pm	CANCELED
July 11, 2022	10:30 am – 12:00 pm	Virtual – Board Hearing Room 1, 700 H Street

August 8, 2022	10:30 am – 12:00 pm	Virtual — Board Hearing Room 2, 700 H Street
September 12, 2022	10:30 am – 12:00 pm	Virtual — Board Hearing Room 1, 700 H Street
October 2022— No Meeting Due to Holiday: Reschedule Date To Be Determined		
October 3, 2022	10:30 am – 12:00 pm	Board Hearing Room 1, 700 H Street
November 14, 2022	10:30 am – 12:00 pm	Virtual — Board Hearing Room 1, 700 H Street
December 12, 2022	10:30 am – 12:00 pm	Virtual — Board Hearing Room 1, 700 H Street

Climate Change and Realignment

We have a fossil fuel addiction that is very unhealthy for the planet. Actually, it's more unhealthy for us than the planet itself. However, the idea that we can graft our fossil fuel lifestyles onto PVs, windmills, and batteries might work for California, but it's my engineering opinion that it's a strategy that just cannot scale up.

Now the connections between fossil fuel addiction and realignment may not be so obvious. Reducing greenhouse gas emissions from realignment activities isn't directly related to the CCPAB's mission and activities. Rather, this concern is more in the background, and pertains to all organizations, government, business, and civil.

So I'm just outlining a few key parameters, copied from my comments to supervisors when they heard the county's draft Climate Action Plan. I share these as a way of concisely sharing some of my conclusions, to keep in the back of our minds as we proceed.

1. About 25 years ago, I calculated that fossil fuel energy is very cheap. It takes about 100 hours for a healthy adult to generate, such as on a bicycle generator, the amount of energy available from a gallon of gasoline. Comparing the minimum wage to the price at the pump, that's a huge cost ratio, and very different than the conditions we were evolved to live in.

2. Fossil fuel energy is physical energy. Our physical needs are: clean air and water, healthy food, cooking, comfy shelter, and plenty of sleep and exercise. We would be wise to plan how to meet those needs without fossil fuels as soon as possible. That means substituting humanpower and manual tools for engines and motors as soon and as much as possible. Current mining and refining technologies for key metals and minerals (including those required for manufacturing PVs, windmills, and batteries) require fossil fuels for key processes:

<https://www.youtube.com/watch?v=TFyTSiCXWEE>

3. One strategy which I believe would be very effective in inducing substantial and speedy changes would be to require that all goods and services be priced in terms of embedded kwhr & GHG emissions, as well as in dollars. Economic theory posits that perfect consumer information leads to perfect markets and allocation. This kind of parallel-price market information would support consumers in making choices that would crowd climate-related externalities out of the monetary economy, in large part by making explicit the financial bias enjoyed by fossil fuels that is outlined in #1 above.

4. The sustainable discount rate is zero. At the species level, the future is as valuable as the past. Fossil fuels that are still in the ground are not stranded assets; they are assets whose real value is now negative but will be positive in a few centuries if we can figure out how to live within our means.

Muriel Strand, P.E.